

**Agriculture and Natural Resources Annex
Emergency Support Function #11
Colorado State Emergency Operations Plan**

LEAD AGENCY: Colorado Department of Agriculture (CDA)

SUPPORT AGENCIES: Defined within each specific appendix.

I PURPOSE AND SCOPE – General

Emergency Support Function #11 (ESF#11) supports State, regional, local, and tribal authorities or Federal agency efforts to address the four primary functions outlined in ESF#11 plus a fifth component addressing companion animals and non-commercial livestock. Each of these functions are addressed separately as appendices A – E herein.

II. POLICIES – General and inclusive *

- A. The Colorado Department of Agriculture is responsible for coordination of ESF#11 efforts to prevent, protect, respond to, and recover from incidents affecting agriculture. CDA will collaborate with the Colorado Department of Natural Resources when natural resource assets alone or as a component of an incident are affected.
- B. The Commissioner/Deputy Commissioner has the responsibility of activating ESF#11 based upon input from Federal counterparts, CDA Division Directors, Emergency Operations personnel at all levels of government, or others responsible for component parts therein.
- C. Actions undertaken under ESF#11 are coordinated with affected State, regional, local, tribal, private and if need be Federal entities utilizing NIMS guidance and ICS structure.
- D. Supporting agencies shall manage their respective assets and resources receiving direction from and in collaboration with the primary agency/division leading incident response.
- E. The primary agency for each incident coordinates with appropriate ESFs and other annexes, including the coordinating agency for Worker Safety and Health Support Annex, to assure appropriate use of volunteers and their health and safety and to ensure appropriate measures are in place to protect the health and safety of all workers.

* General and Inclusive – Sections so denoted shall apply to all appendices within this ESF.

- D. Provide for resource management to include responders and volunteers relative to individual credentialing, volunteer management, resource typing, training standards, and donations management.
- E. Entities at all levels are encouraged to enter into memoranda of agreement or memoranda of understanding with other groups providing emergency services thus enhancing their effectiveness and capacity.
- F. All entities should work with the Colorado Resource Mobilization Working Group to facilitate FEMA and State resource typing into the Colorado Resource Ordering and Status System (ROSS).
- G. Support pre-credentialing and identification of emergency response personnel.
- H. Ensure the appropriate use of the Emergency Management Assistance Compact for the interstate request or dispatch of emergency resources and personnel.
- I. Any outside assisting agencies or groups operating during a disaster will only serve under appropriate incident command and in cooperation with local, regional or State emergency management officials as appropriate.
- J. Assisting agencies shall maintain itemized accounting of any and all organizational costs related to response to include volunteer hours and donations collected, if any, for use during the incident. A full accounting shall be provided to the incident command finance and administration section.
- K. Any outside agencies/groups must demobilize when requested by State/regional/local emergency management/incident command under which they are serving.
- L. Any outside agencies/groups operating during a disaster within the State of Colorado will only make such public information releases concerning incident information as are approved by the Colorado JIS/JIC.
- M. Emergency management and planning groups shall encourage and preferably assist in the preparation of personal preparedness plans of individuals and families.
- N. Emergency management and planning groups shall encourage and preferably assist business contingency planning through the development of continuity of operations plans that afford infrastructure protection, protection of employees, customers, and clients as well as products or services produced or delivered.

III. PLANNING ASSUMPTIONS AND CONCEPT OF OPERATIONS:

See appendices A – E.

IV. RESPONSIBILITIES – General and inclusive

A. Colorado Department of Agriculture

1. Markets Division – Lead division for provision of nutritional assistance.
2. Division of Animal Industry – Lead division for animal disease and pest response. Oversight to and assist with protection of companion animals and non-commercial livestock.
3. Plants Division – Lead division for plant disease and pest response.
4. Inspection and Consumer Services Division – Lead division in assuring the safety and security of the commercial food supply.
5. Conservation Division – Lead division addressing protection of natural, cultural and historic resources in conjunction with Colorado Department of Natural Resources.

B. Colorado Veterinary Medical Foundation / State Animal Response Team

Lead NGO for protection of companion animals and non-commercial livestock.

C. Colorado Department of Natural Resources

1. Lead agency for incidents involving only the natural resource component of ESF#11.
2. Branch lead for natural resources under CDA if other aspects of ESF#11 are activated.

D. United States Department of Agriculture/Animal and Plant Inspection Services/Veterinary Services (APHIS/VS)

Holds Federal jurisdiction for the control of specified animal pests and diseases in conjunction with the CDA Division of Animal Industry. Would assist in the operation of a Unified or Area Command to address such an outbreak. Serve as liaison for the acquisition of resources and coordination with Federal authorities.

E. United States Department of Agriculture/Animal and Plant Inspection Services/Plant Pest and Quarantine (APHIS/PPQ)

Holds Federal jurisdiction for the control of specified plant pests and diseases in conjunction with the CDA Plants Division. Would assist in the operation of a Unified or Area Command to address such an outbreak. Serve as liaison for the acquisition of resources and coordination with Federal authorities.

F. United States Department of Agriculture/Food Safety Inspection Service (USDA/FSIS)

Holds Federal jurisdiction for the inspection of meat and poultry products. Work in collaboration with CDA Division of Inspection and Consumer Services in addressing concerns related to safety and security of meat and poultry commercial food products.

G. Health and Human Services/ Food and Drug Administration (HHS/FDA)

Holds Federal jurisdiction for the inspection of food products not regulated by USDA. Work in collaboration with CDA Division of Inspection and Consumer Services in addressing concerns related to safety and security of commercial food products other than meat and poultry. [NOTE: The Colorado Department of Public Health and Environment holds State jurisdiction for such products as well as meat and poultry products in food establishments. All three entities most likely would operate as a unified group within incident command.]

H. Department of Homeland Security/Customs and Border Protection (DHS/CBP)

Responsible for inspection of imported products in conjunction with USDA and FDA and detection of contraband that might affect provisions of this ESF.

I. Health and Human Services/Center for Disease Control (HHS/CDC)

Responsible for disease monitoring, tracking, and the provision of subject matter expertise and resources to address outbreaks of human disease. Includes food borne illness, zoonotic disease, or illnesses predicated by the use of weapons of mass destruction. Would collaborate closely with the CDPHE and other agencies as appropriate.

J. United States Department of Interior

Lead Federal agency for ESF#11 in incidents impacting natural resources without involvement of other sections of this ESF. Addresses natural resource matters, if involved, under USDA lead if other components of ESF#11 are involved. Would collaborate closely with the Colorado Department of Natural Resources.

K. Environmental Protection Agency (EPA)

Would address environmental, water quality and like concerns with counterparts at the CDPHE. Most likely such assistance would be required in all sections of ESF#11.

L. Federal Emergency Management Agency (FEMA)

Designated Federal agency to lead in emergency response. Provides planning, training, and other materials to assist in response as well as personnel, resources, and funding to support emergency response. Would collaborate with the Colorado Department of Local Affairs/Division of Emergency Management in the conduct of emergency response.

M. U.S. Northern Command (NORTHCOM)

Based in Colorado Springs with the ability to support this ESF in numerous ways to include personnel, equipment, transportation, veterinary and epidemiologic expertise, supplies, non-law enforcement security, traffic control, or the like.

N. Colorado Department of Local Affairs/Division of Emergency Management

Primary agency for the coordination of homeland security activities in the State of Colorado. Operates the State Emergency Operations Center in support of any and all incidents requiring State assistance. Provides liaison to acquire and coordinate the utilization of resources needed in incident response. Each departmental EOC and/or IC would coordinate through the state EOC.

O. Colorado Office of Public Safety / Fire Safety (OPS/FS)

Operates the Colorado Information Analysis Center, provides CI/KA assessments via its RUBICON Team and provides law enforcement and hazardous materials support. Would assist in enforcing quarantines, stop

movement orders, and the tracking of such needs on the roadways of the State. Can assist in communications needs across the state.

P. Colorado Department of Public Health and Environment – All divisions

1. Provide support and assistance to all lead agencies as appropriate.
2. Provide technical support pertaining to statutory and regulatory requirements of the State within the scope of the department's responsibilities.

Q. Colorado Department of Education

Act as a liaison in acquiring food supplies and/or providing sheltering, food service preparation, and service. Assist in identifying potential sheltering sites that would afford for concomitant sheltering of both people and animals.

R. Colorado Department of Corrections

Provision of food supplies. Could potentially provide personnel for law or code enforcement activities. Some limited potential for providing animal care or animal sheltering facilities.

S. Colorado Division of Wildlife

Holds jurisdiction over, sometimes in collaboration with the Department of the Interior or Fish and Wildlife Services, wildlife in Colorado. This department plays a critical role in collaboration with ESF#11 lead groups in addressing animal disease, zoonotic risks, and the preservation of wildlife resources. They also have personnel who can assist and support activities within these sections.

T. Colorado Lieutenant Governors Office – Citizen Corps

Support to all sections of ESF#11 through citizen education, organization, training, and preparedness to withstand and recover from emergency events. Serves as a central hub for the development of response volunteer groups to address a number of community needs.

U. Colorado Conservation Boards

Support of response efforts involving natural resources. Collaborate with Department of Natural Resources, Department of Agriculture, and potentially the CDPHE.

V. Colorado State Forest Service

Support of response efforts involving natural resources and/or the use of personnel and equipment resources in support of other functions.

W. Colorado State Parks

Use of personnel and equipment resources in support of any appendix. Potentially could involve sheltering of individuals at camp or other sites.

X. Colorado Historical Society and local affiliates

Identification of historic resources and their protection, response to or recovery from incident impact.

Y. Colorado Federation of Welfare Agencies

Assist within the provision of food appendix as well as support of affected individuals within other aspects of this ESF.

Z. Colorado Association of Animal Control Officers

Lend support to animal disease, including livestock, and general support to all animal activities within this ESF as called for.

AA. Colorado Sheriffs Association

May be called upon for assistance in all appendices of this ESF, but specifically associated with hold, quarantine and stop movement orders associated with animal disease control.

AB. Colorado Association of Certified Veterinary Technicians

May be called upon for assistance in both the livestock and pets sections of this ESF. Assist in the location, sheltering, treatment and care of animals under provisions set forth by this ESF.

AC. Colorado Volunteer Organizations Active in Disaster

Potentially could be requested to support any or all activities covered in this ESF. Could be asked to support responders, persons or animals affected by the incident.

AD. Tribal Representatives

Will be called upon to collaborate, manage, conduct and support any sections of this ESF involving tribal lands or individuals. May be requested to provide personnel or other resources in support of incidents outside tribal jurisdiction.

AE. American Red Cross

Primary contact for support of responders and sheltering and feeding of displaced individuals. Support of individuals responsible for co-location of animal sheltering and coordination of activities that involved sheltered individuals who also are sheltering their animals.

AF. Salvation Army

May be called upon to assist in support of response personnel and potentially other impacted individuals.

AG. Community Food Banks

May be called upon to assist with especially appendix A – provision of nutritional assistance. Help locate, provide or transport food supplies to needed areas.

AH. Faith Based and other private groups

May be called upon to assist in feeding, sheltering, housing, counseling or other forms of assistance to both responders and affected individuals. Roles may differ dependant upon the capability of each individual group.

AG. Colorado Veterinary Medical Association

Will be a key contact in support of both livestock as well as any animal activity conducted under this ESF. Can provide resources of communication, location of trained and certified personnel, animal care facilities, and numerous other resources critical to the successful conduct of operations to address emergency events.

AH. Colorado Veterinary Medical Foundation

Direct affiliation with the Colorado State Animal Response Team who will collaborate and assist local response teams and/or assume the lead in the care of animals as outlined within appendix E of this ESF. Provide staff,

financial or other resource support specifically to animals and potentially to any or all sections of this ESF.

AI. State, Regional, County, or Local Emergency Management Groups

Will either lead or support activities addressing all aspects of this ESF. Provide local coordination of response or other activities with others involved in incident planning, response or recovery.

AJ. State, Regional, County, or Local Public Works, Fire, EMS and other Departments as applicable.

Will provide personnel and equipment in support of this ESF as requested. Should coordinate with local emergency management officials and are requested to list available resources within the State ROSS system.

AK. Industry Organization and local affiliates

Provide resources and assistance as applicable to their organization members and affiliates. Such organizations active in the State are broad based such that support can be provided to all sections of this ESF.

AL. Livestock Associations or Groups

Are asked to be involved in all aspects of prevention, protection, response or recovery to events affecting livestock. Provide liaison with producers or other affected individuals or business and provide personnel or arrange for the use of equipment or other resources needed in response.

V. FINANCIAL MANAGEMENT – General and inclusive

ESF#11 lead agencies/divisions/NGOs will work with the State logistics section for the procurement of resources that CDA, DNR, SART does not have, who will report such finances directly to the Finance Section of the SEOC. During a response, CDA, DNR, SART will report financial matters related to existing resources procured during the event to the Finance Section of the SEOC. During a response, CDA, DNR, SART will record and track its own expenditures and seek reimbursement from the appropriate resource after the event.

All requests for resources within ESF#11 will be processed in accordance with CDA, DNR, SART policies and protocols established by the SEOC.

Other Support Agencies

CDA, DNR, SART shall encourage all supporting agencies to establish effective financial disaster response systems internally and share with them all directives

received from the Division of Emergency Management, the Federal Emergency Management Agency or other sources.

V. APPENDICIES, ATTACHMENTS, ENCLOSURES – General and inclusive

The generally accepted definition (at least from Federal guidance) of annexes, appendices, attachments to main documents is to further refine or define: roles and responsibilities; procedures; policies; specific subjects that might require different procedures, etc. This document and the overall plan is so formatted.

**Agriculture and Natural Resources Annex
Emergency Support Function #11
Appendix A
Provision of Nutritional Assistance
Colorado State Emergency Operations Plan**

LEAD AGENCY: Colorado Department of Agriculture – Markets Division

SUPPORT AGENCIES: United States Department of Agriculture / Food and nutritional Services; Supporting State Departments: Agriculture, Education, Corrections, Local Affairs, County welfare agencies, Public Health and Environment, regional/county/local departments of public health and welfare, American Red Cross Association, Salvation Army, community food banks, Faith based and/or other private groups.

I. PURPOSE

Determine nutritional assistance needs, obtain appropriate food supplies, arrange for delivery of supplies, and assist in acquiring Federal food commodities or the issuance of disaster food stamps.

II. SCOPE

Includes determining nutritional assistance needs, obtaining appropriate food supplies, arranging for delivery of the supplies, and coordinating disaster food aid or the issuance of food stamps.

III. POLICIES

The Markets Division within CDA shall assume responsibility for conduct of activities contained within this appendix, shall acquire direction from CDA Command Staff and collaborate with any and all affected agencies or groups tasked with conducting such activity.

IV. CONCEPT OF OPERATIONS

- A. The ESF#11, Appendix A coordinator(s) are designated by CDA Command Staff.
- B. The coordinator shall work closely with the ESF#11 liaison at the SEOC. The coordinator receives, administers, and disseminates information and coordinates actions required to address nutritional needs.
- C. Determines critical needs of the affected population in terms of numbers of people, their location, and resources to facilitate feeding.

- D. Coordinates with State, local and tribal officials to determine the nutritional needs of the population in affected areas based upon the following categories: acute, deficient, moderately deficient, self-sufficient, and surplus supplies.
- E. Catalogs available resources of food, transportation, equipment, storage, and distribution facilities and is able to locate these resources geographically.
- F. Collaborates with USDA officials and/or inspectors from CDA Inspection and Consumer Services Division to assure USDA commodities are fit for human consumption.
- G. Collaborates with FDA officials and/or CDPHE specialists to ensure FDA regulated products are fit for human consumption.
- H. Works with State and voluntary agencies to develop a plan of operation that ensures timely distribution of food in good condition to the proper location once need has been established.
- I. Coordinates shipment of food to affected areas.
- J. Initiates direct market procurement of critical food supplies that are unavailable from existing inventories.
- K. Seek emergency issuance of food stamp benefits or delivery of emergency food supplies of the USDA/FNS when requested by the State.

**Agriculture and Natural Resources Annex
Emergency Support Function #11
Appendix B-1
Animal Disease and Pest Response
Colorado State Emergency Operations Plan**

LEAD AGENCY: CDA – Division of Animal Industry

SUPPORT AGENCIES: USDA/VS, Colorado State University, Colorado Department of Public Health and Environment, Colorado Department of Public Safety, Colorado Veterinary Medical Association, Colorado Veterinary Medical Foundation, Colorado state, regional and county emergency management groups, Colorado regional and county public health departments, Colorado Department of Transportation; Regional, county, local and contract public works departments, NORTHCOM.

I PURPOSE:

Exercise jurisdictional authority to address animal issues to prevent, protect, respond to and recover from animal incidents impacting the livestock industry of the State of Colorado. Provide guidance and support to other State and local agencies, tribal nations, and animal industry constituents to eliminate risk, recover from incidents and thus maintain the livestock industry of the State.

II SCOPE:

Shall include implementing an integrated Federal, State, regional, local and tribal response to an outbreak of a highly contagious or economically devastating animal/zoonotic disease or pest infestation. Ensures, in coordination with ESF#8 – Public Health and Medical Response, that animal and veterinary issues are supported. [NOTE: Animal/zoonotic diseases are covered within this annex related to 'livestock' as defined in Colorado Revised Statutes to include alternative livestock and equine production. Incidents involving companion animals and non-production livestock are addressed within Appendix E herein.]

III POLICIES

- A. Actions undertaken under this ESF#11 annex are coordinated with and conducted cooperatively with State, regional, local and tribal incident management officials and private entities in coordination with Federal authorities, especially APHIS/VS, as required or needed.
- B. When addressing animal diseases, all animal depopulation activities are conducted as humanely as possible while stopping pathogen spread and limiting the number of animals that must be euthanized.

- C. Disposal method for infected or potentially infected carcasses are chosen for their effectiveness in stopping pathogen spread and minimizing environmental impacts as best possible.
- D. Indemnification of producers for loss of livestock or property involved shall follow guidelines set forth in Colorado Revised Statutes or Federal guidance and/or if such an incident is declared an Incident of National Significance.
- E. The Secretary of Agriculture also may declare an Extraordinary Emergency to pay compensation and to allow for the use of Federal authorities to take action within a State if the State is unable to take appropriate action to control and eradicate the disease.

IV CONCEPT OF OPERATIONS

- A. The responsibility for coordination of ESF#11, Appendix B-1 shall lie with the State Veterinarian/designee within the CDA – Division of Animal Industry in collaboration with the APHIS/VS Area Veterinarian in Charge.
- B. The coordinator shall work closely with the ESF#11 liaison at the SEOC.
- C. Coordination shall provide for Federal, State, regional, local, and tribal response to an outbreak of a highly contagious or economically devastating animal/zoonotic disease or animal pest infestation.
- D. Coordinate with ESF#8 on animal/zoonotic or other issues impacting animal and human health.
- E. Coordinate with veterinary and wildlife services in affected areas.
- F. Coordinate surveillance activities in conjunction with ESF#8 in zoonotic disease events.
- G. In response to a biohazardous event, the decontamination and/or destruction of animals as well as associated facilities may be required and thus, should be provided for.
- H. If a possible intentional pathogen release is reported, animal health authorities shall report suspect actions to local law enforcement and the Colorado Information Analysis Center. Either or both of these entities then should report the same to the FBIJTTF at the Denver FBI Office.
- I. If criminal activity is suspected, the coordinator shall work closely with law enforcement and diagnostic facilities to ensure personal/responder safety, proper investigative procedures, and the proper procurement, labeling,

handling, tracking of chain of evidence, etc. of samples for testing and forensic analysis.

- J. The coordinator shall collaborate with State and Federal emergency management officials providing relevant information and coordination of resource utilization.
- K. Assigns veterinary personnel to assist in delivering animal health care to injured or abandoned livestock and performing veterinary preventive medicine activities, including the conducting of field investigations and the provision of technical assistance and consultation as required.

**Agriculture and Natural Resources Annex
Emergency Support Function #11
Appendix B-2
Plant Disease and Pest Response
Colorado State Emergency Operations Plan**

LEAD AGENCY: CDA – Plants Division

SUPPORT AGENCIES: USDA/PPQ, Colorado State University, Colorado Department of Public Health and Environment, Colorado Department of Public Safety, Colorado State, regional and county emergency management groups, Colorado regional and county Public Health Departments, Colorado Department of Transportation, Regional, county, local and contract public works departments.

I PURPOSE

Exercise jurisdictional authority to address plant pest and disease issues to prevent, protect, respond to, or recover from incidents impacting plant production within the State of Colorado.

II POLICIES

- A. Actions undertaken under ESF#11 are coordinated with and conducted cooperatively with State, regional, local and tribal incident management officials and private entities in coordination with Federal authorities, especially APHIS/PPQ as required or needed.
- B. When addressing plant disease issues, destruction of plants/crops to stop pathogen spread may be required but consideration shall be given to minimizing such impact and/or any effects upon the environment.
- C. The Secretary of Agriculture can release funds as needed to indemnify producers for plant products seized or facilities held to control a disease as well as to pay the operational costs of the eradication of a plant disease or pest. The State ESF coordinator will collaborate with USDA in such matters.
- D. Indemnification of producers for loss of crops or property shall follow guidelines set forth in Colorado Revised Statutes or Federal guidance and/or if such an incident is declared an Incident of National Significance.
- E. The Secretary of Agriculture also may declare an Extraordinary Emergency to pay compensation and to allow for the use of Federal authorities to take action within a State if the State is unable to take appropriate action to control and eradicate the disease.

IV. CONCEPT OF OPERATIONS

- A. The responsibility for coordination of ESF#11, Appendix B-2 shall lie with the CDA Division Director of the Plants Division or his/her designee.
- B. The coordinator shall work closely with the ESF#11 liaison at the SEOC. Coordination shall provide for Federal, State, regional, local and tribal response to an outbreak of a highly infective exotic plant disease or an economically devastating plant pest infestation.
- C. Coordinate surveillance activities with USDA/PPQ, CSU Extension personnel, agriculture suppliers/advisors, private entities or others involved in such a process.
- D. Coordinate with ESF#8 should such an outbreak pose a food safety risk involving FDA regulated foods or the incident require disposal or other practices that could result in environmental impact.
- E. In response to a biohazardous event, the decontamination and/or destruction of plants as well as associated facilities may be required and thus should be provided for.
- F. If a possible intentional pathogen release is reported, plant authorities shall report suspect actions to local law enforcement and the Colorado Information Analysis Center. Either or both of these entities should then report the same to the FBI-JTTF at the Denver FBI Office.
- G. If criminal activity is suspected, the coordinator shall work closely with law enforcement and diagnostic facilities to ensure personal/responder safety, proper investigational procedures are followed and to ensure the proper labeling, handling, tracking of chain of evidence, etc. of samples for testing and forensic analysis.
- H. The coordinator shall collaborate with State and Federal emergency officials providing relevant information and coordinating resource utilization.

Agriculture and Natural Resources Annex
Emergency Support Function #11
Appendix C
Safety and Security of the Commercial Food Supply
Colorado State Emergency Operations Plan

LEAD AGENCY: CDA – Division of Inspection and Consumer Services

SUPPORT AGENCIES: USDA/FSIS, HHS/FDA, DHS/CBP, HHS/CDC, Colorado State University, Colorado Department of Public Health and Environment, Regional, county, local Health Departments, National processing, warehousing, distribution, retail and food service industry organizations, and their state/local affiliates.

I PURPOSE

To conduct inspection or otherwise verify the wholesomeness of meat, poultry and egg products. Collaborate with CDPHE in assuring wholesomeness of FDA regulated products. Assist in food-borne disease surveillance, product recall and tracing, disposal of contaminated food products, and provide inspectors and laboratory services.

II SCOPE

Includes the inspection and verification of food safety aspects of slaughter and processing plants, products in distribution and retail sites, and import facilities; laboratory analysis of food samples; control of products suspected to be adulterated; plant closures; food-borne disease surveillance; and field investigations.

III POLICIES

- A. Actions undertaken under ESF#11 are coordinated with and conducted cooperatively with State, regional, local and tribal incident management officials and private entities in coordination with Federal authorities, especially USDA/FSIS and possibly HHS/FDA in collaboration with CDPHE, as required or needed.
- B. ESF#11 ensures the safety and security of commercial food supplies following a potential or actual Incident of National Significance and mitigates the effect of the incident(s) on affected parts of the U.S. population.
- C. Whereas food safety and security regulation and guidance authority is held at the Federal level, the District and Field Offices nationwide coordinate the field response activities according to internal policies and

procedures. A representative of a District Office (s) serves as the Senior USDA Federal Official for coordination in the affected area.

IV CONCEPT OF OPERATIONS

- A. The State ESF#11, Appendix C coordinator(s) are designated by CDA Command Staff.
- B. The coordinator shall work closely with the ESF#11 liaison at the SEOC.
- C. State and Federal coordinators shall collaborate in providing information, assessing operating status of inspected processing, distribution, import and retail facilities in the affected area and evaluate adequacy of available inspectors, program investigators, and laboratory services relative to the emergency on a geographical basis.
- D. Inspects and verifies slaughter and processing plants, distribution and retail sites and import facilities.
- E. Engage in laboratory analysis activities to screen meat, poultry and egg products for chemical, biological and radiological agents.
- F. Suspend operations of meat, poultry and egg processing plants as appropriate.
- G. Engage in surveillance of food safety/security-related illness, injury and other consumer complaints.
- H. Coordinate with Federal, regional, local and voluntary organizations to determine the extent to which resources are needed and can be provided.
- I. Conduct product tracing to determine the source, destination and disposition of adulterated and/or contaminated products.
- J. Control all FSIS related products at inspected establishments that are inspected or found to be adulterated through product recall, seizure, and detention and/or closures of regulated establishments.

**Agriculture and Natural Resources Annex
Emergency Support Function #11
Appendix D
Protection of Natural, Cultural, and Historic Resources
Colorado State Emergency Operations Plan**

LEAD AGENCY: CDA – Conservation Services Division

SUPPORT AGENCIES: USDOl, USDA, EPA, Colorado Department of Natural Resources, Colorado conservation boards, Colorado State Forest Service, Colorado Division of Wildlife, Tribal representatives, Colorado Historical Society, others as subsequently identified.

I. PURPOSE

Identify, assess and protect natural resources and cultural or historic sites within the State of Colorado. Assist in emergency compliance via management and monitoring or in the conduct of response and recovery actions. Coordinate with ESF#3 and #10 to clear, stabilize and assist in recovery of affected areas.

II. SCOPE

Includes appropriate response actions to conserve, rehabilitate, recover or restore natural, cultural and/or historic resources.

III. POLICIES

- A. The Department of Natural Resources is the primary agency for Natural, Cultural, and Historic resource management. They shall establish initial response, command, and control of incidents not involving other components of ESF#11.
- B. Should other components of ESF#11 be involved, CDA shall assume control of the incident and work collaboratively with DNR in their management of NCH resources.
- C. Actions undertaken under ESF#11 to protect, conserve, rehabilitate, recover, and restore NCH resources are guided by the existing internal policies and procedures of the primary agency for each incident.
- D. Response agencies are encouraged to work closely with applicable sections of the Environmental Division of CDPHE to assure water, environmental and other standards are met.

IV. CONCEPT OF OPERATIONS

- A. CDA, as the State coordinator of ESF#11, organizes the ESF staff and designates annex coordinators. It organizes and coordinates the capabilities and resources available to the State to facilitate the delivery of services, technical assistance, expertise, and other support for incidents impacting this appendix.
- B. The DNR organizes and coordinates capabilities and resources of the State to facilitate the delivery of services, technical assistance, expertise, and other support for the protection, conservation, rehabilitation, recovery and restoration of NCH resources in prevention, protection, response to, or recovery from such incidents.
- C. Coordinate NCH resource identification and vulnerability assessments in conjunction with the State's Critical Infrastructure Protection Committee.
- D. Facilitate development and application of protective measures and strategies.
- E. Assist in emergency compliance with relevant Federal and State environmental statutes during emergency response activities, such as permits/consultation for natural resource use or consumption.
- F. Manage, monitor and assist in, or conduct response and recovery actions to minimize damage to NCH resources.
- G. Coordinate with ESF#3 to manage, monitor or provide technical assistance or emergency stabilization of riparian buffer zones, hillsides, etc. to protect NCH resources.
- H. Provide incident management teams to assist in NCH resource response and recovery actions.

Agriculture and Natural Resources Annex
Emergency Support Function #11
Appendix E
Protection of Companion Animals and Non-Commercial Livestock
Colorado State Emergency Operations Plan

LEAD AGENCY:

CDA – Jurisdictional Authority
SART – Response/Operational Activities

SUPPORT AGENCIES: USDA, FEMA, Colorado Department of Local Affairs – Division of Emergency Management, Colorado Department of Health and Human Services, Colorado Department of Natural Resources – Division of Wildlife, Colorado State University, Colorado Citizen Corps Council, Colorado Veterinary Medical Association, Colorado Veterinary Medical Foundation, Colorado Federation of Welfare Agencies, Colorado Association of Animal Control Officers, Colorado Association of Certified Veterinary Technicians, Colorado chapters of the American Red Cross, Colorado Voluntary Organizations Active in Disaster, Colorado Horse, Cattlemen's, Wool Growers, Poultry Improvement, Livestock and/or other livestock or animal associations.

I. PURPOSE

Provide a collaborative framework for prevention, protection, preparedness, response, and recovery efforts related to management of companion animals and non-commercial livestock during emergency events. In the majority of emergency situations these issues will be the responsibility of local jurisdictions with resource support provided through non-governmental organizations and State agencies. In multi-jurisdictional or catastrophic events, the aforementioned lead agencies may provide more direct command and management. Emergency preparedness, operations and assistance provided herein shall address all provisions set forth in the Pets Evacuation and Standards Act of 2006.

II. SCOPE

This plan addresses emergency management issues related to companion, service and police animals, non-native captive wildlife, and non-production livestock. For the purpose of this plan, these animal populations will be termed simply "animals." Commercial or production animals are defined as "livestock" within Colorado Revised Statutes. Animal issues addressed within this plan afford for multi-agency coordination and resource support to rescue, shelter and care for animals impacted by emergency events.

III. POLICIES

- A. CDA holds jurisdictional authority to regulate activities associated with "livestock" and/ or "alternative livestock" as defined in Colorado Revised

Statutes. CDA is further delegated oversight of other animal species via the Pet Animal Care Facilities Act and statutes, rules and regulations associated with the Bureau of Animal Protection. Thus, CDA will, at a minimum, retain oversight of any animal activities conducted within the state and reserve the right to exercise statutory authority as need be.

- B. The Colorado State Animal Response Team (COSART or SART), as a functional entity within the Colorado Veterinary Medical Foundation, will focus upon and assist regions, counties, local and/or private entities in preparing for and conducting animal response activities focused upon companion animals and non-commercial livestock. County Animal Response Teams (CARTs) are encouraged to organize, prepare for, and conduct such activities.
- C. CDA and SART shall work collaboratively and may call upon each other for resources and assistance.
- D. Any private, local, county, or regional animal response group(s) shall promptly notify the State Veterinarian within the CDA – Division of Animal Industry when response activities involve any congregation, sheltering or co-mingling of animals. The State Veterinarian shall then assure provisions are made for the control of any potentially infectious or contagious disease.
- E. This plan recognizes that local communities may need limited resource assistance without activation of the State Emergency Operations Center (SEOC). Nothing in this plan will prohibit the CDA or other State agencies, the CVMF or other non-governmental entities from providing direct response support to local jurisdictions or facilitating the delivery of mutual aid support between local communities during emergencies.

IV. CONCEPT OF OPERATIONS:

- A. The State ESF#11, Appendix E coordinator(s) shall be designated by COSART officials in collaboration with CDA Command Staff.
- B. The coordinator shall work closely with the ESF#11 liaison at the SEOC.
- C. Counties or local communities providing emergency management services shall include provisions for the care of animals within their operational plans. Resources to provide such care may be acquired by the emergency service provider or more likely be acquired via mutual aid agreements with other agencies, non-governmental organizations or private entities.

- D. In emergencies resulting in the need to shelter both people and animals, efforts shall be made to co-locate such facilities.
- E. Provisions within emergency plans should address: mass care as well as sheltering; veterinary care and surge capacity; provisions for the protection of public health and safety; animal evacuation, transportation, search and assist, and technical animal rescue; emergency public information; risk reduction and public outreach programs addressing animal issues in family and business preparedness; and long-term recovery issues related to animal populations.
- F. Work collaboratively with emergency management officials to facilitate concurrent evacuation, rescue, transport, sheltering and care of both affected persons and their animals. This may require rescuing animals from affected areas in the owner's absence.
- G. Consider 'shelter in place' options for animals with or without the owner's presence dependant upon the nature of the event.
- H. Engage wildlife authorities to manage wildlife and habitat issues and address any potential public safety or disease concerns to or associated with affected wildlife.
- I. Non-native wildlife may be housed in zoos, wildlife parks, wildlife sanctuaries or with private licensed individuals. These entities can serve as both vulnerable resources and potentially as a threat to public safety. If such facilities exist within an emergency operation area, special plans and resources may need to be developed to address the same.
- J. Conduct of activities under this appendix will rely heavily upon citizen volunteers. It is encouraged such individuals become a part of local or county animal response teams and/or citizen corps affiliates. These groups can facilitate training in emergency response and management that will impart an understanding of the process and thus their specific roles and requirements therein.